



COLORADO COUNCIL OF PROFESSIONAL ARCHÆOLOGISTS

NEWSLETTER

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PRESIDENT'S CORNER

By Steve Sigstad

By now, the handful of us that attended the joint meeting with WAPA, in Laramie, have had sufficient time to recover to attempt the writing of something coherent. I should like to take this opportunity to thank, once more, our Wyoming hosts, WAPA President, Greg Smith, and the WAPA membership for their excellent hospitality. I would also like to thank our own state archaeologist, Leslie Wildesen, for providing an excellent banquet talk. If you haven't heard Leslie's views on the management of cultural resources in Wilderness you owe it to yourself to find out about same. On the subject of joint meetings, although the one in Wyoming was sparsely attended, due no doubt in part to the short notice, I believe it is a worthwhile idea. I shall, therefore, recommend to incoming President Collins and the Executive Committee that consideration be given to inviting either of our counterpart organizations in New Mexico or Utah to a joint meeting in Colorado.

Since there weren't many members present at the Laramie meeting, I'll reiterate a couple of things from there to fill this out. I have appointed Polly Hammer to organize a committee to look into the possibility of a Ward F. Weakly Memorial Scholarship. I suspect the full impact of Ward's passing is yet to be felt.

Insofar as the work at Pinyon Canyon is concerned, we seem to be involved again. Concerns were expressed in Laramie that cultural resource compliance may be something less than complete in that area. Hence the formation of another special committee to ensure that CCPA's concerns are expressed. That committee has had one meeting and decided that some empirical homework was in order prior to any expressions of concern. Factfinding is currently in progress. I have appointed Jim Grady to chair this committee.

My personal thanks to Paul Nickens for agreeing to continue the chairmanship of the nominating committee.

Here I'll insert a little background on the reburial at Chimney Rock. A couple of years ago, the Forest Service pursued and successfully prosecuted a pot-hunting case at Chimney Rock, in Archuleta County. Among the materials recovered from the pot-hunters and their potholes were the partial remains of about a dozen prehistoric Indians. Recently the United States

Attorney released these remains from evidence and they were returned to the San Juan National Forest. I advised the Forest to make plans, among other things, for the disposition of the human remains. Regional policy dictates that appropriate analyses occur prior to any final disposition. Before that occurred, however, the all Pueblo Indian Council and the Southern Ute tribe were consulted as to their wishes in this matter -- on the perceptions that the former represent the living descendants of the Anasazi and the latter are the present Native American neighbors of the burial site. Both entities responded that reburial should occur, immediately, and without analysis of the remains. The Forest Supervisor decided to rebury the remains according to the wishes of the Indians. Subsequently, under the direction of a Southern Ute religious leader, the remains were reburied at the Chimney Rock site.

On November 26, I am calling for a meeting of the Executive Committee. The primary purpose of this meeting, as discussed in Laramie, will be to draft comments for CCPA on the proposed revisions of 36 CFR Part 800.

Finally, to followup on the last installment of this column, the rockshelter excavation has not happened. It is still planned but the ground is now pretty well frozen, according to my contact in the local area.

OBITUARY

On September 10, 1985, Ward F. Weakly, Preservation Officer at the Bureau of Reclamation, died at Beth Israel Hospital. He was 47. Mr. Weakly earned his B.A. and M.A. at the University of Nebraska before his service in the Army between 1961 and 1963. He then attended the University of Arizona where he obtained his Ph.D. in 1968. His doctoral dissertation was entitled "Tree-Ring Dating and Archaeology in South Dakota." Mr. Weakly was Assistant Professor of Sociology and Anthropology at the University of Tulsa between 1967 and 1971, at which time he became a Research Associate at the University of Missouri in Columbia. Ward Weakly conducted fieldwork at various locations in the U.S. and also in the Republic of South Africa, and authored numerous articles and papers. Mr. Weakly joined the Bureau of Reclamation in 1974 as a Senior Bureau Archaeologist, and was named Preservation Officer for the Bureau in 1981 because of his outstanding record of performance. Major projects in which he was involved include the Melones, Dolores, and Central Arizona Projects. Colorado archaeologists and colleagues at the Bureau of Reclamation will sorely miss Ward F. Weakly.

ANNOUNCEMENTS

CALL FOR NOMINATIONS

Nominations committee chairman Paul Nickens has announced that he is seeking nominations for various CCPA Executive Board positions from the general membership. Positions available include President-elect, Treasurer, Secretary, Newsletter Editor, and two board seats. If you wish to submit one or more nominations, please contact Paul Nickens at Nickens and Associates, P.O. Box 727, Montrose, Colorado 81402 (phone 249-3411). Nominations are due January 20, 1986.

The Campbell Center for Historic Preservation Studies will be offering a number of workshops in February, 1986 aimed at historic preservationists, museologists, and managers. The workshops generally last two to five days, and will be held in Tucson Arizona. Workshop titles and dates are listed below. Those interested should direct inquiries to: Campbell Center, P.O. Box 66, Mount Carroll, Illinois 61053, or call 815/244-1173 or 1619.

- Care and Preservation of Paintings, Louis Pomerantz, instructor. February 3-5.
- Care of Historic Collections. Maura Cornman, instructor. February 5-7.
- Textile Conservation: Principles and Practices. Helene Von Rosenstiel, instructor. February 10-14.
- Computerization for Museum Collections. Philip Leslie, instructor. February 10-14.
- Fundamental Concepts of Furniture Conservation. Wallace Gusler, instructor. February 10-14.
- Buildings and Collections: In Search of a Balance. W. Brown Morton III, instructor. February 3-5.
- Maintenance and Preservation of Historic Buildings. Martin Weaver and Norman Weiss, instructors. February 3-7.
- Interior and Exterior Decoration of American Houses. Roger Moss and Gail Caskey Winkler, instructors. February 6-7.
- Structural Stabilization of Historic Buildings. Paul Stumes, instructor. February 10-14.

The ninth annual Ethnobiology Conference will be held March 21-23, 1986 at the University of New Mexico in Albuquerque. The event, sponsored by the University's Department of Biology and the New Mexico Department of Natural Resources, will feature papers, workshops, a fieldtrip, and a banquet. Members of the Society for Ethnobiology are urged to submit papers, and all interested persons are encouraged to attend. To pre-register or to obtain more information, contact: 9th Ethnobiology Conference, Castetter Lab, Department of Biology, University of New Mexico, Albuquerque, New Mexico 87131.

On November 26, 1985, an Executive Board meeting was held at Steve Sigstads office in Denver, Colorado. The primary objective of the meeting was to formulate comments regarding proposed revisions to 36 CFR 800, which govern the Section 106 review process. The revisions were published in the October 15, 1985 Federal Register by the Advisory Council on Historic Preservation. Comments were due to the Advisory Council on December 16, 1985. The revisions are the results of a four-year evaluation of the Section 106 review system, and are intended to implement amendments to the National Historic Preservation Act enacted in December 1980, to reflect policies adopted by the Council, and to conform the Council's regulations to the Administration's regulatory reform principles.

IN OTHER STATES...

The CCPA Newsletter Editor presently exchanges newsletters with the Utah Professional Archaeological Council (UPAC) and the Arizona Archaeological Council (AAC). The UPAC News reports that a Governor's Task Force and a Federal Task Force have been appointed to resolve problems concerning vandalism of cultural resources in Utah. Utah archaeologists are further attempting to reduce vandalism via cooperation with and encouragement of the Utah Statewide Archaeological Society (USAS), which is primarily comprised of avocational archaeologists. The USAS has recently aided in excavations at the Fox Site, and has been allotted lab space by the State Archaeologist's Office to work on project materials. The AAC Newsletter reports that AZSITE, the Arizona state-wide computer database, is now on line. Data on approximately 15,000 sites are included. The system is located at the Arizona State Museum, and is accessed through a telephone link via a 1200-band modem. For information on the system, contact Shereen Lerner at (602) 255-4174. The AAC Newsletter also reports the successful completion of a student paper competition. The AAC is contributing \$100 to The Kiva to help with publication costs. The AAC will soon be organizing its fourth annual Archaeology Week. Events will include exhibits at the State Capital, a public reception, and special instruction at public schools. The school activities are organized by the AAC Archaeology for the Schools committee.

EDITOR'S NOTES

The CCPA Treasurer, Mark Guthrie, has a new mailing address. If you need to pay dues or otherwise contact him, he can be reached at P.O. Box 356, Kittridge, Colorado 80457, phone 670-1271.

Please contribute to the CCPA Newsletter!
The Newsletter is intended to facilitate communication between professional Colorado archaeologists, so please do not hesitate to send stories, opinions, ideas, and photographs that may be of interest to the membership. Your participation will be most welcome!

REPORT OF THE STATE ARCHAEOLOGIST

Leslie E. Wildesen
November, 1985

This month I would like to concentrate on two issues that are (or should be) important to all archaeologists in Colorado: The National Register of Historic Places, and the standards set by the Secretary of the Interior for archaeological reports.

Colorado has nearly 50,000 properties in the Statewide Historic and Archaeological Resource Data System, of which nearly 80 percent are archaeological. Of over 600 Colorado properties on the National Register, however, less than one-half of one percent are archaeological; this discrepancy is unconscionable, and must be corrected at once.

By the time you read this, our office will have filled the current vacancy for a staff archaeologist. Part of this new person's job will be to help Assistant State Archaeologist, OD Hand, in preparing and teaching archaeological courses that are part of our statewide Program for Avocational Archaeological Certification, and develop some workshops targeted for federal agencies, consultants, and academics on topics of mutual interest.

The major part of this person's job will be to work in our Planning unit, making sure that archaeological surveys are conducted in accordance with the statewide plan, and that significant archaeological properties are nominated to the National Register. We hope to have money available for survey and excavation subgrants, to be administered by the new person. Most important, he or she will be reviewing the current backlog of partially-completed nominations and those that require updating because of new information. He or she will assist agencies and others in obtaining the necessary information, and processing the forms.

Some of these nominations have been "on hold" for a decade, some for rather simple deficiencies such as inadequate ownership information, wrong UTM coordinates, or lack of photographs. We hope to clean up these existing forms, and get them processed as quickly as possible.

In addition, we will launch a comprehensive program to encourage new nominations, through targeted surveys (especially on the Plains), workshops for consultants and others who prepare nominations, and technical assistance to federal and state agencies that control eligible archaeological sites.

We hope in this way to accomplish several objectives. First, we hope to have National Register listings for Colorado reflect accurately our rich prehistoric heritage as well as they currently reflect our rich historic heritage. Second, we hope to dispel the myth that somehow "determination of eligibility" is all that is needed to "protect" archaeological sites from destruction; of that, more later. Finally, we hope to ensure that Colorado archaeology takes its rightful place as a fully integrated part of the ongoing national and statewide historic preservation program, and give real meaning to the lofty words in the state statute that created the Office of the State Archaeologist nearly 13 years ago.

Let me dwell on the "eligibility" issue for a moment. First, although "eligible" sites do receive some protection in federal law, only listed sites are protected in state law. Thus, state agencies are not required to pay any attention to archaeological sites not actually listed on the National Register, nor can we require, under current law, that permittees of state agencies conduct surveys, evaluations, or mitigation as a condition of receiving a state agency permit. I hope eventually to arrange for some technical amendments to the existing State Register Act, but in the foreseeable future, the only sites that can be protected are those actually listed.

Second, many federal agencies have neither the staff nor the time to complete the nomination forms for their "eligible" sites, although they would have a considerable advantage in the annual budget process if they actually had listed sites they were responsible for managing. Particularly for eligible sites that are "avoided" during construction activities, the management needs do not disappear once the project is over; such sites still need to be protected, studied, and interpreted. It is often hard for federal agencies to justify these needs unless the sites are listed.

Third, private owners of listed sites are eligible to donate conservation easements under state law, which serve to protect the sites and often result in tax advantages to the property owner. Non-listed sites cannot qualify for this program. Several easement-holding organizations in Colorado, including the Colorado Historical Foundation, are actively seeking appropriate archaeological sites on which to hold easements. Without listing, this protective tool is not available for privately owned site.

By increasing our in-house capability in this area, we hope to solve some of these problems.

The other topic I want to address is that of standards for survey (and other archaeological) work. Several years ago, our office compiled a set of guidelines for archaeological reports, in cooperation with CCPA. These guidelines are straight forward and self-explanatory; they were intended to standardize archaeological work throughout Colorado. Adherence to these guidelines has been erratic, as we all know, but because they were voluntary, our office has been reluctant to be too strict about enforcement.

Since the OSAC/CCPA guidelines were developed, the Secretary of the Interior has promulgated Standards for Archaeology and Historic Preservation. These national standards were published in the Federal Register on September 29, 1983, and are intended to apply to all cultural resources work carried out on federal lands, by federal agencies (or their consultants), and by or on behalf of State Historic Preservation Offices. That means that all archaeological reports, to be acceptable to our office, need to meet Secretary's standards.

These standards are very similar to the existing OSAC/CCPA guidelines, and should not come as a surprise to any practicing archaeologist in Colorado. What may appear new to most of you will be the vigor with which our office will be enforcing them.

By the time you read this, we will have implemented a system of review and response, so that reports that are deficient under the standards will not be accepted until the deficiencies are remedied. We will provide a checklist outlining necessary corrections/additions to the report to the agency,

organization, or individual submitting the report, along with a deadline for resubmission. It should be clear that the existence of substantial deficiencies in reports submitted as part of an agency's compliance process could cause substantial delay in our concurrence with agency decisions.

We encourage all CCPA members to become intimately familiar with the standards. We will be preparing brief outlines of the process, for publication in a later CCPA newsletter, and making presentations at upcoming CRM Roundtables in Denver. We also will continue to provide technical guidance and other help over the telephone and through meetings and workshops, to all who ask.

WAPA/CCPA MEETING

Minutes of a Special Meeting
of the Colorado Council of Professional
Archaeologists with the Wyoming
Association of Professional Archaeologists

The special meeting of the Colorado Council of Professional Archaeologists and the Wyoming Association of Professional Archaeologists was held on November 1, 1985, in Laramie, Wyoming.

Call to Order

The meeting was called to order by President Steve Sigstad at 9:45 a.m.

Minutes

The minutes from last Spring's meeting were published in the newsletter, but as there were so few actual members in attendance at this point, it was decided to defer voting on their compliance until the next Spring meeting.

Officers Reports

President - Steve Sigstad apologized for the short notice on this meeting and thanked the few in attendance for coming. He reported that Paul Nickens had been appointed to Chair a Committee to prepare a position paper on reburial, but stated the opinion that what was more likely to result will be a recommended Native American consultation procedure. Further, it was reported that Betty Le Free has been appointed to Chair a Committee to clear up CCPA curation standards. In addition, Poly Hammer has been appointed to Chair a Committee to explore the possibility of a Ward F. Weakly memorial scholarship to be sponsored by CCPA.

The Secretary was not present.

Treasurer - Mark Guthrie reported that Kris Kranzush has not yet transferred the banks/financial records to him. He does, however, have a bank account set up.

Standing Committee Reports

Nomination - the chairman of the Nominating Committee was not present.

Membership - The Membership Committee Chairman Reed Farmer was not present. In lieu of a committee report, there was some discussion that several potential members were unable to obtain membership

application materials. President Steve Sigstad reported that in view of these concerns, he had attempted, without success to contact/locate Reed Farmer. It was concluded that efforts to contact Reed would continue and when successful, if he is not interested in pursuing committee work, Jenny Anderson will accept the responsibility.

Ethics - the ethics committee had no formal report, however, Jenny Anderson requested that a copy of the By-laws and Code of Ethics be supplied to her and President Steve Sigstad agreed that he could supply her with same.

Special Committee Reports

Bylaws - there was no formal report of these bylaws committee but Jenny Anderson requested a copy of the bylaws.

Unfinished Business

Again the question of U.S. Army compliance at Pinyon Canyon was raised and there was considerable discussion on the matter. A motion carried that committee be formed to draft a letter to the Secretary of the Army to express CCPA's concern in this matter. The committee agreed to meet at 7:30 p.m., Monday November 4, at the Archeology Lab at D.U.

New Business

Ivol Hagar announced that Al Parish had invited CCPA to meet, this spring in Fort Morgan. A motion carried to accept the invitation and meet again, in Fort Morgan, on March 14-15, 1986.

Announcements

It was announced that a joint meeting with WAPA would occur this afternoon and that the banquet would be here, this evening, with Leslie Wildesen, Colorado State Archaeologist, as the speaker.

Respectfully submitted,
J. Steve Sigstad
President

CCPA NEWSLETTER

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